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6	II DAVID A. FRENCH. pro hac vice pending		
7	MICHELLE K. TERRY, pro hac vice pending		
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11	Attorneys for Child Evangelism Fellowship, Inc. of West Orange County		
12	UNITED STATES DISTRICT COURT		
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14	,	STRICT OF CALIFORNIA	
15	CHILD EVANGELISM FELLOWSHIP, INC. OF WEST	• 65	
16	ORANGE COUNTY,		
17	Plaintiff,	Case No. SACV12-2012-10CETT'S	
18	V8.	COMPLAINT FOR:	
19	BUENA PARK SCHOOL	1) DAMACEC.	
20	DISTRICT, GREG MAGNUSON,	1) DAMAGES; 2) INJUNCTIVE RELIEF; AND	
21	IN HIS OFFICIAL AND INDIVIDUAL CAPACITIES AS	3) DECLARATORY RELIEF	
22	SUPERINTENDENT, AND		
23	KELVIN TSUNEZUMI, IN HIS OFFICIAL AND INDIVIDUAL		
24	CAPACITIES AS ASSISTANT	;	
25	SUPERINTENDENT,		
26	Defendants.		
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### **COMPLAINT**

Plaintiff Child Evangelism Fellowship, Inc. of West Orange County ("Child Evangelism Fellowship" or "CEF"), by and through counsel, brings this action for relief against Buena Park School District, Greg Magnuson, and Kelvin Tsunezumi, and hereby states as follows:

### Introduction

- 1. Buena Park School District ("BPSD" or the "District"), pursuant to the California Education Code, has, by policy, opened its school facilities for use by members of the community for a wide variety of purposes, including a number of speech-related purposes. Pursuant to these policies, Plaintiff Child Evangelism Fellowship of West Orange County ("CEF") requested use of District facilities, after school hours, for the purpose of holding Good News Club meetings, which provide educational and recreational activities for students from a Biblical perspective. Although the District's policies permit nonprofit groups organized to promote youth activities to use District facilities free of charge, the District informed Plaintiff it would have to pay for the use of District facilities.
- 2. Despite multiple requests by CEF for access to District facilities on the same terms as other similar non-religious organizations, the District has persisted in its demand that CEF, unlike other non-religious nonprofit youth organizations, must pay the District's direct costs for any use of its facilities, solely because of the religious nature of CEF and its Good News Club activities.

### **JURISDICTION AND VENUE**

3. This civil rights action raises federal questions under the First and Fourteenth Amendments to the United States Constitution and 42 U.S.C. § 1983.

- 4. This Court has original jurisdiction over these federal claims pursuant to 28 U.S.C. §§ 1331 and 1343. This Court has authority to award the requested injunctive and declaratory relief pursuant to 28 U.S.C. §§ 2201-02 and Federal Rules of Civil Procedure 57 and 65; and costs and attorneys' fees under 42 U.S.C. § 1988.
- 5. Venue is proper in this district pursuant to 28 U.S.C. § 1391(b) because Defendants reside in this district and/or all of the acts described in this Complaint occurred in this district.

#### **PLAINTIFF**

6. Plaintiff Child Evangelism Fellowship, Inc. of West Orange County is a local chapter of Child Evangelism Fellowship, an international Bible-centered organization whose purpose is to share the Word of God with youth throughout the world. CEF is a California nonprofit organization that is tax exempt under section 501(c)(3) of the Internal Revenue Code.

### **DEFENDANTS**

- 7. Defendant Buena Park School District is the governing body responsible for operating, controlling, and supervising free public schools in Buena Park, California. The BPSD Governing Board is responsible for enacting all policies that govern activities within the free public schools in Buena Park, California.
- 8. Defendant Greg Magnuson is the Superintendent of Schools for BPSD. He is responsible for the administration and management of the District's schools.
- 9. Defendant Kelvin Tsunezumi is the Assistant Superintendent of Schools for BPSD. He is responsible for overseeing the support services

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departments that maintain and operate all services and programs provided within the District.

### FACTUAL ALLEGATIONS

- California Education Code §§ 38130-38139 are collectively 10. commonly known and cited as the "Civic Center Act."
- 11. California Education Code § 38131(a) establishes "a civic center at each and every public school facility and grounds within the state where . . . clubs[] and associations formed for recreational, educational, political, economic, artistic, or moral activities of the public school districts . . . may meet and discuss, from time to time, as they may desire, any subjects and questions that in their judgment pertain to the educational, political, economic, artistic, and moral interests of the citizens of the communities in which they reside."
- California Education Code § 38134(a) provides that "[t]he 12. governing board of any school district shall authorize the use of any school facilities or grounds under its control, when an alternative location is not available, to nonprofit organizations, and clubs or associations organized to promote youth and school activities . . . . "
- 13. California Education Code § 38134(b) provides that "the governing board may charge an amount not to exceed its direct costs for use of its school facilities. Each governing board that decides to levy these charges shall first adopt a policy specifying which activities shall be charged an amount not to exceed direct costs."
- California Education Code §§ 38131(b)(3) and 38134(d) require the 14. governing boards of California school districts to charge a fee "at least equal to the district's direct costs" to any church or religious organization using school facilities or grounds for "[t]he conduct of religious services for temporary periods."

- 15. The District's Board Policy ("BP") 1330, entitled "Use of School Facilities," "authorizes the use of school facilities by community groups for purposes provided for in the Civic Center Act..."
- 16. BP 1330 expressly "authorizes the use of school facilities without charge by nonprofit organizations, clubs or associations organized to promote youth and school activities."
- 17. BP 1330 provides that "[o]ther groups requesting the use of school facilities under the Civic Center Act shall be charged at least direct costs."
- 18. BP 1330 states that the nonprofit youth organizations authorized to use District facilities at no charge include, but are not limited to, the Girl Scouts, Boy Scouts, and Camp Fire, Inc.
- 19. The District's Administrative Regulation ("AR") 1330, entitled "Use of School Facilities," provides that "[s]ubject to district policies and regulations, school facilities and grounds shall be available to citizens and community groups as a civic center" for an enumerated list of purposes. Among those purposes are "[p]ublic, literary, scientific, recreational, educational or public agency meetings"; "[t]he discussion of matters of general or public interest"; and "[t]he conduct of religious services for temporary periods, on a one-time or renewable basis, by any church or religious organization."
- 20. CEF operates an after-school youth program called the Good News Club, which consists of educational lessons from the Bible, the singing of songs, memorization of Bible verses, stories about missionaries, and games or other recreational activities focused on the lesson's themes and morals.
- 21. Good News Clubs exist to build strong moral and spiritual character into the lives of children.
- 22. CEF's Good News Clubs involve moral, educational, and recreational activities for youth.

- 23. CEF does not categorize or describe its Good News Club activities as religious worship services.
- 24. CEF currently has Good News Clubs that meet after school hours, free of charge, in the facilities of other California school districts, including the Garden Grove School District.
- 25. Upon information and belief, other nonprofit youth organizations, including the Boy Scouts, meet in BPSD facilities free of charge.
- 26. On September 28, 2011, CEF, through its then-Missionary Director Brenda Corn, requested to use school facilities after school hours at Gorden H. Beatty School, an elementary school within the Buena Park School District, for Good News Club meetings.
- 27. In a letter dated October 27, 2011, Assistant Superintendent Tsunezumi informed CEF that the District would charge CEF \$123.34 for each 90-minute meeting period for which CEF used school facilities between November 2011 and May 2012, as well as a \$1,000 security deposit and a \$25 processing fee, for a total of \$4,355.18.
- 28. On December 20, 2011, CEF provided the District with a written discussion of relevant law related to the District's stated intention to charge CEF for facilities use while permitting other nonprofit youth organizations to use facilities free of charge for similar non-religious purposes.
- 29. In a letter dated January 23, 2012, Assistant Superintendent Tsunezumi reiterated the District's intention to charge CEF for facilities use, stating that to do so would be "appropriate and equitable."
- 30. On March 7, 2012, CEF, through legal counsel, issued another letter to the District discussing the application of relevant law to CEF's request to use District facilities on the same terms that other nonprofit youth organizations are permitted to do so.

- 31. In a letter dated March 23, 2012, the District responded to CEF's then-Missionary Director Brenda Corn. Assistant Superintendent Tsunezumi, writing on behalf of the District, first expressed surprise that "an organization as prominent and wide reaching as [CEF]," which, he assumed, "[c]ertainly . . . has the resources to pay this fee," would refuse to do so.
- 32. Mr. Tsunezumi additionally asserted that the Good News Club's activities "are a children's worship service" and noted that the California Education Code permits school districts to "charg[e] religious organizations an amount at least equal to direct costs." Mr. Tsunezumi requested clarification as to the difference between CEF's Good News Club meetings and a worship service.
- 33. In a letter dated April 16, 2012, CEF, through counsel, issued a response to the District's March 23 letter. This letter described the substance of the Good News Club's activities, explained that the Club's activities constitute moral teaching and activities from a Biblical perspective not a religious worship service and provided yet another statement of applicable law. Through this letter, CEF once again requested use of District facilities in the same manner and on the same basis as other nonprofit groups that promote youth activities.
  - 34. To date, the District has provided no response to this letter.
- 35. Because of the District's refusal to permit CEF to use its facilities free of charge as other nonprofit organizations promoting youth activities are permitted to do, CEF has not, to date, held a Good News Club for students of Buena Park School District.
- 36. The First Amendment to the United States Constitution protects the rights to the freedom of speech and the free exercise of religion from governmental infringement.
- 37. The First Amendment to the United States Constitution prohibits excessive governmental entanglement with religion.

- 38. The First Amendment to the United States Constitution is applicable to state and local governments through the Fourteenth Amendment to the United States Constitution.
- 39. The Fourteenth Amendment to the United States Constitution guarantees the right to the equal protection of the laws.
- 40. Defendants knew, or should have known, that their refusal to permit CEF to use District facilities for religious youth activities on the same basis that other nonprofit groups are permitted to use District facilities for non-religious youth activities would violate the federal constitutional rights of CEF.
- 41. CEF has no adequate remedy at law, as the violation of its constitutional rights imposes irreparable harm.

### FIRST CAUSE OF ACTION

# Violation of CEF's First Amendment Right to Freedom of Speech (42 U.S.C. § 1983)

- 42. Plaintiff repeats and realleges each of the foregoing allegations in this Complaint.
- 43. The First Amendment to the United States Constitution provides, in relevant part: "Congress shall make no law... abridging the freedom of speech...."
- 44. CEF's Good News Club activities constitute religious speech protected by the First Amendment to the United States Constitution.
- 45. The District's refusal to permit CEF to use its facilities on the same basis that it permits nonprofit organizations promoting youth activities of a non-religious nature to do so constitutes viewpoint discrimination in violation of CEF's right to freedom of speech protected by the First Amendment.

- 46. Because California Education Code §§ 38131(b)(3) and 38134(d) single out "religious services" for disparate treatment, they constitute viewpoint discrimination on their face in violation of the First Amendment.
- 47. Wherefore, Plaintiff requests the relief set forth below in the prayer for relief.

### SECOND CAUSE OF ACTION

## Violation of CEF's First Amendment Right to the Free Exercise of Religion

(42 U.S.C. § 1983)

- 48. Plaintiff repeats and realleges each of the foregoing allegations in this Complaint.
- 49. The First Amendment to the United States Constitution provides, in relevant part: "Congress shall make no law... respecting an establishment of religion, or prohibiting the free exercise thereof...."
- 50. CEF's Good News Club activities constitute the exercise of religion protected by the First Amendment to the United States Constitution.
- 51. California Education Code §§ 38131(b)(3) and 38134(d) are not neutral laws of general applicability, as they target only services of a religious nature.
- 52. California Education Code §§ 38131(b)(3) and 38134(d) do not serve any compelling governmental interest through the least restrictive means available.
- 53. California Education Code §§ 38131(b)(3) and 38134(d) are unconstitutional both facially and as applied to CEF's request to use District facilities for Good News Club meetings.
- 54. Wherefore, Plaintiff requests the relief set forth below in the prayer for relief.

### THIRD CAUSE OF ACTION

### Violation of CEF's Fourteenth Amendment Right to Equal Protection of the Laws (42 U.S.C. § 1983)

- 55. Plaintiff repeats and realleges each of the foregoing allegations in this Complaint.
- 56. The Fourteenth Amendment to the United States Constitution provides, in relevant part, "No State shall... deny to any person within its jurisdiction the equal protection of the laws."
- 57. The District has treated CEF differently from other nonprofit organizations using District facilities for similar non-religious activities by attempting to charge CEF a fee for use of District facilities because of the religious nature of CEF and its Good News Club meetings.
- 58. The District's disparate treatment of CEF does not serve any compelling governmental interest through the least restrictive means available and thus violates CEF's right to the equal protection of the laws.
- 59. Wherefore, Plaintiff requests the relief set forth below in the prayer for relief.

### FOURTH CAUSE OF ACTION

### Violation of the Establishment Clause of the First Amendment (42 U.S.C. § 1983)

- 60. Plaintiff repeats and realleges each of the foregoing allegations in this Complaint.
- 61. The First Amendment to the United States Constitution provides, in relevant part: "Congress shall make no law... respecting an establishment of religion..."
- 62. The District's determination that CEF's Good News Club activities constitute a religious worship service creates an excessive entanglement

1	between the government and religion in violation of the Establishment Clause of		
2	the First Amendment.		
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	63. Wherefore, Plaintiff requests the relief set forth below in the prayer		
4	for relief.		
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6	PRAYER FOR RELIEF		
7	WHEREFORE, Plaintiff Child Evangelism Fellowship, Inc. of West		
8	Orange County respectfully requests that the Court enter judgment against		
9	Defendants Buena Park School District, Greg Magnuson, and Kelvin		
10	Tsunezumi, and provide Plaintiff with the following relief:		
11	(A) A declaration stating that Defendants violated CEF's right to free		
12	speech;		
13	(B) A declaration stating that Defendants violated CEF's right to the		
14	free exercise of religion;		
15	(C) A declaration stating that Defendants violated CEF's right to the		
16	equal protection of the laws;		
17	(D) A declaration stating that Defendants violated the Establishment		
18	Clause of the First Amendment;		
19	(E) A declaration stating that California Education Code		
20			
21	(F) An injunction prohibiting Defendants from treating CEF differently		
22	than other nonprofit organizations using BPSD facilities for similar youth		
23	activities;		
24	(G) Reasonable attorneys' fees, costs, and other costs and		
25	disbursements in this action pursuant to 42 U.S.C. § 1988; and		
26	(H) All other further relief to which CEF may be entitled.		
27	(, omer retailer folier to willen CDI may be churiou.		
28	Respectfully submitted this day of 2012.		
i Inc.			
	11 COMPLAINT		
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SCHULER, BROWN & EKIZIAN
JACK M. SCHULER, State Bar Number 90899



DAVID A. FRENCH, pro hac vice pending CARLY F. GAMMILL, pro hac vice pending MICHELLE K. TERRY, pro hac vice pending AMERICAN CENTER FOR LAW & JUSTICE



Attorneys for Child Evangelism Fellowship